

Nebraska Medical Cannabis Commission Meeting
December 2, 2025
1:06 P.M.-3:18 P.M
301 Centennial Mall South, 1st Floor – Nebraska Liquor Control
Commission Hearing Room

Notice of this meeting was posted on the Medical Cannabis Commission landing page on the Nebraska Liquor Control Commission’s Website on November 4, 2025, as well as on the Nebraska.gov Public Meeting Calendar.

MINUTES

1. Call to Order/Open Meetings Act Notification

The meeting was called to order by the Commissioner, Lorelle Mueting, on December 2, 2025, at 1:06 p.m. Present were Commission members Lorelle Mueting, J. Michael Coffey, Robert Synhorst, and James Elworth, establishing a quorum. A copy of the Open meetings Act was available for review at the back of the room.

2. Update on Commission Membership

Commissioner Mueting offered an update on Commission Membership. She stated that on November 17th, 2025, the Governor announced the appointment of two new liquor control commissioners- Robert “Bud” Synhorst and James Elworth. Per state statute, Liquor Control Commissioners are also Medical Cannabis Commission members. The appointments of the two new Liquor Control Commissioners bringing our commission up to five members,

3. Roll Call

Lorelle Mueting – present

J. Michael Coffey – present

Robert Synhorst- present

James Elworth-present

4. Approval of Meeting Minutes from November 3rd, 2025.

Commissioner Mueting states that the next order of business is the approval of minutes from meeting held on November 3rd, 2025. Mueting asked for a motion and second to approve the minutes from the November 3rd, 2025, meeting. Commissioner Mueting asked that the minutes be amended on Page 5, Paragraph 3 to correct statements that she made: “Because THC potency has increased so dramatically, that THC caps and limits are another critical piece in getting this right. Reducing harms and having no unintended consequences.”

Motion to approve the minutes from November 3rd, 2025, with corrections, motion was made by Commissioner Coffey and seconded by Commissioner Mueting. The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

5. Public Comment Period

Commissioner Mueiting noted that there will be an opportunity for the public to comment. She stated that the public comment portion of this Commission meeting was not a question-and-answer session and that defamatory remarks and hostile commentary would not be tolerated. Each speaker is allowed three minutes to speak. The public comment period will be limited to one hour or less if there are not sufficient speakers. She asked each speaker to state and spell their name for the record and asked for a show of hands from the member of the public who wished to comment.

Public Comments were made by the following individuals:

a. Lia Post

She welcomed the two new members to the Commission. She stated that she has been advocating for cannabis for ten years and suffers from a rare disease. Lia discussed not being dependent on opioids and her desire to use a plant should be listened to. She spoke about the use of cannabis in children with seizures. She wants to use a plant along with going to therapy to manage her pain. Lia's doctor has had medical cannabis on their list. She mentioned the petition and wants the Commission to implement the will of the people. Lia is excited to see good people in the office. Lia hopes that they will care about patients, and it would be nice for the MCC to care about patients.

b. Georganna Schroeder-Stanley

She stated that sometimes life sends you in different directions. She stated about a tooth situation and needs pain management. OxyContin is easy to obtain but she doesn't like the side effects. Georganna talked with a friend about using THC cannabis and how she did not end up in facility or addicted. Georganna stated that large THC dosages did not make her high but softened the pain and gave her life back. Georganna further stated that medical marijuana is the future.

c. Josh Egle

Josh stated that he owns a thousand acres, has been in the cannabis industry for ten years and has owned a dispensary in Arkansas for ten years. He discussed that there would not be a profitable market in Nebraska the way the regulations are currently written. Egle applied for a license and discussed the application problems. He stated that he received no notice that his application was received or any notice about those who graded the applications.

d. John Reagan

He welcomed the new members and hopes that the two new commissioners will have an open mind. He wants a member to support "us". John stated that 600,000 people voted for the approval and wants them to make changes. He stated that the way things are written is a dead-end road. Josh thanked the Omaha Tribe for standing up and implementing medical cannabis. He discussed how the Commission is not doing the will of the people. We want Hilgers and Pillen not to control MCC. Josh inquired

about a Question-and-Answer meeting with the Commission

e. Troy Burgess

Tony stated that he was speaking as himself and welcomed the new Commissioners. He then clarified the fact that the Commissioners are not paid. He wants a common ground and a path forward. Troy stated that he wants relief for the patients, wants them to clean things up and not get stuck.

f. Angel Marsaglia

Angel wanted a moment of silence justice for Greenwood. Angel does not want the Commission to ignore patients and wants relief for patients, sick, disabled, and the elderly. Angel stated that survivors are being ignored. She then stated that a one size fits all rules are too restrictive. Angel stated that the Commission should not ignore medical needs. She wants the Commission to keep in mind the Constitutional rights of the people. Ms. Marsaglia stated that it is time to do what is right. Cannabis is not one size fits all.

g. Aaron Hoisman

Aaron stated that JBL facilities and will be applying for an application. They have worked for 12 years in Arizona, where they operate three dispensary licenses. They hold licenses for retail sales, for growing, and for manufacturing of cannabis. His company owns and operates a 12,000 square foot facility. He said in Arizona they work with flowers and concentrate and try to find a better quality of life for people. He spoke about Nebraska limiting smoking and vaping and encouraged that everything grown should have to go to a laboratory for processing. Trevor stated that THC is effective for pain, that CBD helps with inflammation, and CHC helps with anxiety.

h. Christy Knorr

Christy stated that she is a registered nurse in the state of Nebraska and advocates for patients. She wanted to welcome the commissioners and wants them to keep an open mind. Christy wants to ensure quality of life for her patients and choose not to have all of these restrictions. People are upset with the MCC for not following the will of the people.

i. Trevor Riley

Trevor spoke about having support for a free market process. He spoke against bottlenecks and has concerns about a black market for cannabis. Trevor stated that he does not support a seed to sale program. He stated that seed to sale is burdensome to the licenses and that the MCC should assume that licensees will follow the law. He encouraged that the licenses should be taken for not complying with the regulations. Trevor also discussed how the lottery system is regressive. He spoke about the rules limiting the number of licenses. Trevor talked about how flower prohibition will lead to others going to other states to get what they need. Trevor stated that it is important to encourage change and modifications.

6. Listening Session of Invited Manufacturers

Commissioner Mueiting stated that the next order of business is to invite manufacturers of cannabis products to speak to aid the Commission in finalizing regulations related to

manufacturing licensing. The Commission invited potential product manufacturers to give input on product manufacturing for each type of cannabis product in the regulations. Invited speakers were asked to discuss best practices for ensuring patient safety in the manufacturing process for each type of cannabis product listed in the regulations. Each invited speaker will have three minutes to deliver opening remarks.

Manufacturers that spoke were:

a. Heath Martin

President of Can Cana Extractions of Wichita Kansas. He stated that he uses CO2 as an extraction method, and it is safe, Heath stated that he is concerned with the economic viability of the program. Two million people, 5% get a card, 15 mg per day, 20,000 pounds of cannabis annually. He wants there to be economic viability for everyone, so that clients will be pushed to the black market. Heath discussed how third-party testing is needed and should be put in rules and regulations. He would like the Commission to take a look at delivery methods for patients like smoking and vaping. He stated that rapid onset is important.

b. Brett Mayo

Brett Mayo is speaking on behalf of Sweetwater Hemp Company in Pleasanton, Nebraska. He states he has been in the hemp business since January 2020 also makes CBD. His company uses a solventless extraction with ice and water that is resin based. He stated that this method ensures a wider range of products and allows them to utilize everything the plant has to offer. He spoke about how resin and rosin are different. He invited everybody to tour the facility and is willing to educate all day every day. Mr. Mayo wants to make himself available as a resource. Mr. Mayo has grown hemp for five years and he feels that a Transporter license does not make a lot of sense. He would also like to see better definitions of manufacture to provide safe and healthy products.

c. Troy Burgess

Troy stated he has been in business for five years in Oklahoma. He is a full manufacturer, cultivator and distributor. Troy stated that he uses no chemical extractions and uses water and resin processes. He said that this offers the full spectrum of the plant and is solvent free. Troy discussed that this aligns with the FDA to prevent contamination. In Oklahoma, they test concentrate only. They also test for solvents, heavy metals, and pesticides. Troy stated that his company processes everything, but they do not make nebulizers. They do make time-release capsules, patches and creams. Troy stated that the manufacturer is the last person who touches the product before consumption and feels that CO2 extractors should be restricted.

d. Aaron Orisman

Mr. Orisman represents JBO Facilities Supply. He also made a presentation during public presentation. He discussed the importance of packaging and labeling to ensure the details of products for consumers are available. He would like to see regulations that contain exact labeling. Aaron would like on the labels a source flower date, manufacturer date, and expiration date information from all the way back to the flower. This would ensure that the patients know exactly what they are taking. He discussed

the benefits from Tinctures, lozenges, jellies, bath salts, and nasal spray. Aaron said that they use nasal spray, and they have faster absorption and are faster acting. Each different type of concentrate is different depending on the patient, but products are very safe. He stressed the importance of how communication is important between manufacturers and growers. Mr. Orisman stated that they use Dutchy for their seed to sale tracking system.

7. Review and approve DAS HR Shared Services Agreement

Commissioner Mueting stated the next order of business is to discuss the DAS HR Shared Services Agreement. The proposed agreement would authorize DAS to provide the Nebraska Liquor Control Commission and Medical Cannabis Commission with human resources support. Mueting asked for a motion and second for approval of the DAS HR Shared Services agreement.

Motion for the approval of the DAS HR Shared Services Agreement was made by Coffey and seconded by Synhorst.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

8. Review and approve modified agreement between LCC and MCC

Commissioner Mueting stated the next order of business is the modified agreement between LCC and MCC. The proposed modifications would allow the LCC to provide additional services and support to the MCC. Commissioner Mueting asked for a motion and second for approval of the modified interagency agreement between the Liquor Control Commission and Medical Cannabis Commission.

Motion for approval of the interagency agreement was made by Coffey and seconded by Mueting.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

9. CANNRA membership and Conference December 8-10, 2025, approval of invoice for membership fee and approval to incur expenses for attendance

Commissioner Mueting stated the next order of business was to approval the invoice for membership fee to join CANNRA and approval of expenses for attendance for staff to attend the CANNRA Conference. The Commission has joined CANNRA which is an organization comprised of cannabis regulators from states across the country. The cost to join CANNRA was \$3,450 and the invoice is dated November 14, 2025.

Motion for approval of paying the invoice for the CANNRA membership fee was made by Coffey and seconded by Mueting.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

Commissioner Mueting stated that the MCC has the opportunity to send individuals to attend the annual CANNRA conference being held in December. The Commission would

like to send up to three individuals to the conference. The cost for the conference registration for three people is \$2,654.76 and there will be additional costs for expenses.

Motion for approval to authorize incurring expenses for sending up to three individuals to the CANNRA conference was made by Coffey and seconded by Synhorst.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

10. Review and approve expense policies

Commissioner Mueting stated the next order of business was to review and approve the expense policy. Commissioner Mueting asked for a motion to approve and second for approval of the expense policy.

Motion for approval of expense policy was made by Coffey and seconded by Mueting. The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

11. Discuss extension of current emergency regulations, and approve, if applicable

Commissioner Mueting stated that the next order of business was to discuss and approve the extension of current emergency regulations. The current regulations expire at 11:59 p.m. on December 8th, 2025. Commissioner Mueting asked for a motion to approve and second for approval to extend the current emergency regulations.

Motion for approval to extend the current emergency regulations was made by Coffey and seconded by Elworth.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

12. Approval of reconsideration decisions for Crista Eggers and Casey Sledge O/B/O Stonepine Works, LLC

Commissioner Mueting stated that the next order of business was to review the reconsideration decisions for Crista Eggers and Casey Sledge O/B/O Stone Works LLC. The Commission had the reconsideration meetings for both applications on November 3rd, 2025. After the meeting, the Commission considered the information provided during the meeting. The Commission now needs to vote to formalize its decisions regarding both reconsiderations. A copy of the written decision will be sent to the applicants after today's meeting.

Commissioner Mueting stated that the Commission will first take up the reconsideration of the application submitted by Crista Eggers. The Commission provided information and supporting documentation that Ms. Eggers was provided with incorrect information regarding submission of her application and that the misinformation more likely would have prejudiced Ms. Eggers application with regard to other applicants. As a result, the Commission rescored the supplemental information she provided. Since it was scored at or below 70, it is ineligible to receive an offer of licensure. Commissioner Mueting asked for a motion and second to deny the application and issue a denial letter to Christa Eggers based on the application score.

Commissioner Mueting asked for motion and second to adopt the Commission's decision to Ms. Egger's reconsideration.

Motion to adopt the Commission's decision on the reconsideration was made by Commissioner Coffey and seconded by Commissioner Mueting.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

Commissioner Mueting then stated that they will take up the reconsideration of the application submitted by Casey Sledge on behalf of Stonepine Works, LLC. The Commission was provided information and supporting documentation from the applicant. As a result, the Commission decided not to re-score the application utilizing the supplemental information she provided. The Commission is standing on its original application scores. The Commissioners have been provided with a draft response reflecting our decision.

Commissioner Mueting asked for the motion and a second to adopt the Commission's decision on the reconsideration

Motion to adopt was made by Commissioner Coffey and seconded by Commissioner Mueting.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

13. (At 2:30 p.m.) Cultivator licensee updates

Commissioner Mueting stated that the next order of business is to get updates from the new Cultivators. The Commission sent invitations to the two previously licensed cultivators, Patrick Thomas and Midwest Cultivators Group, LLC.

First Cultivator to speak was:

- a. Midwest Cultivators Group LLC, Attorney Hannes Zetzsche
Nancy Laughlin-Wagner, owner of the Midwest Cultivators Group, updated the Commission on their progress. She stated that they plan to build a greenhouse to grow products to operate year-round. Ms. Wagner stated that they are working with design experts for the greenhouse for temperatures and lighting controls. They have hired a design expert to ensure a sustainable business. Currently, they are prioritizing the land lease agreement and vendors for blueprint design. She stated that this will take a couple of months to get this completed. They are looking to be patient centered. When we can bring it to Nebraska when there seems to be a lot of unknowns, however, 8 months seems attainable, and they seem to be on track with that timeline.

Questions:

Commissioner Mueting: 8 Months until seeds planted?

Nancy Wagner: Yes,

Commissioner Mueting: Kinds of strains for planting?

Nancy Wagner: It depends on how many people sign up and what manufacturers want to see.

Commissioner Elworth: Where are they located?

Nancy Wagner: Douglas County

b. Patrick Thomas

Attorney Perry Pirsch present for Patrick Thomas. He spoke and gave an overview of what he has been doing. Mr. Thomas is working on property and operational improvements to ensure that the cannabis is in a state-of-the-art facility. He continues to work with sub-contractors, and they are revising the plans based on additional data for a secure facility. This has been a challenging process for Pat Thomas because there is so much to know and a lot of unknowns. However, Mr. Thomas continues to gather data to make sure that the build-out is successful. There have been some delays due to bondage and regulatory uncertainty. He remains committed to the endeavor. Expect first harvest in Summer of 2026 and ready for the processors by mid-July.

14. New cultivator application evaluations and approval of offers/denials of licenses, if applicable

Commissioner Mueting stated that the next order of business is discussing offer/denials of new cultivator applications. At the October 7th Commission meeting, the Commission voted to pull the next two applications. The evaluation team has reviewed and evaluated the next two applications. The evaluation team scored both applications at 70 or below, making those applicates ineligible to receive an offer of licensure. Those applicants are: Fawn Burns, on behalf of, Lumen River, LLC and Katherine E Brennan Weber, on behalf of Monarch Edge LLC.

Commissioner Mueting asked for a motion and second to deny the application and issue a denial letter to the applicant based on the application score for Fawn Berns, on behalf of, Lumen River, LLC.

Motion to deny the application was made by Commissioner Coffey and seconded by Commissioner Mueting.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

Commissioner Mueting asked for a motion and second to deny the application and issue a denial letter to the application for Katherine E Brennan Weber, on behalf of, Monarch Edge LLC,

Motion to deny the application was made by Commissioner Coffey and seconded by Commissioner Mueting.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

Motion to pull the next two applications and score those applications after the reconsideration period was made by Commissioner Coffey and seconded by Commissioner Synhorst.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

The next order of business was to designate evaluators: Coffey, Mueting, and Oldenburg. Motion made by Commissioner Synhorst to designate Coffey, Mueting, and Oldenburg as evaluators and seconded by Commissioner Coffey.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

15. Discuss application timeframe for manufacturers, dispensaries and transporters and approve, if applicable

Commissioner Mueting stated that the next order of business was to discuss application timeframes for manufacturers, distributors, and transporters. The Commission needs to consider whether to set application time periods for the remaining three types of register cannabis establishments.

Manufacturers: Motion made to table the application timeframe and discuss at the next MCC meeting.

Dispensaries: Motion made to table the application timeframe and discuss at the next MCC meeting

Transporters: Motion made to table the application timeframe and discuss at the next MCC meeting.

16. Discuss and approve, if applicable, use and procurement of a technical consultant

Commissioner Mueting stated that the next order of business was to discuss and approve the use and procurement of a technical consultant. Commissioner Mueting asked if anyone had any thoughts as to whether the Commission should attempt to procure a technical consultant for the purposes of providing the Commission expertise with regard to future regulation changes, application requirements, application scoring, or other assistance.

Motion was made to approve the use and procurement of a technical consultant by Commissioner Coffey and seconded by Commissioner Synhorst.

The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

Motion was made to designate Commissioner Mueting to work with DAS and the NLCC to procure a consultant was made by Commissioner Coffey and Seconded by Synhorst. The motion was adopted with Commissioners Mueting, Coffey, Synhorst, and Elworth voting in favor.

17. Reminder of next regularly scheduled Commission Meeting date and time

Commissioner Mueting announced that the next scheduled Commission Meeting will be listed on the website.

18. Closed Executive Session to discuss imminent litigation regarding regulations or licensing, if necessary.

None Needed.

19. Adjournment

With no further business to be carried out, Commissioner Mueting asked for a motion to adjourn. Motion was made by Commissioner Synhorst and seconded by Commissioner Coffey.